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TO AMEMBASSY BONN PRIORITY

C O N F I D E N T I A L STATE 190496

EXDIS

E.O. 11652: GDS

TAGS: PFOR, SF, RH, GW

SUBJECT: SCHAUFEELE-HANSEN DISCUSSION OF SOUTHERN
AFRICAN ISSUES

1. AF ASSISTANT SECRETARY SCHAUFEELE MET JULY 23 WITH
MINISTER NIELS HANSEN OF WEST GERMAN EMBASSY TO DISCUSS
SOUTHERN AFRICAN ISSUES. HANSEN SAID HE WAS INSTRUCTED TO
INQUIRE ABOUT U.S. POLICY INITIATIVES ON SOUTHERN AFRICA.
HE OPENED BY ASKING ABOUT THE SECRETARY'S MEETING WITH
VORSTER AND AMBASSADOR SCHAUFEELE'S RECENT TRIP TO AFRICA.

2. AMBASSADOR SCHAUFEELE EXPLAINED THAT WE WERE ENGAGED IN
A PROCESS OF CONSULTATION AND COMMUNICATION WITH VARIOUS
AFRICAN LEADERS, INCLUDING VORSTER, IN SEEKING PEACEFUL
SOLUTIONS TO THE PROBLEMS OF SOUTHERN AFRICA. THE BLACK
LEADERS WITH WHOM WE HAD BEEN IN CONTACT HAVE WELCOMED
AND ENCOURAGED THESE DISCUSSIONS. AMBASSADOR SCHAUFEELE
THEN NOTED THAT THE SECRETARY'S TALKS WITH VORSTER COVERED
THE WHOLE GAMUT OF PROBLEMS IN SOUTHERN AFRICA. HE
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POINTED OUT THAT WE CONSIDER RHODESIA AND NAMIBIA OF EQUAL IMPORTANCE AND PRIORITY. HOWEVER, AS FAR AS SOUTH AFRICA'S INTERNAL MATTERS ARE CONCERNED, HE ADDED, WE DO NOT SEE POSSIBILITY OF A GREAT DEAL OF IMMEDIATE PROGRESS.

3. IN RESPONSE TO HANSEN'S QUESTION ABOUT POSSIBLE GUARANTEE FUND FOR RHODESIAN WHITE SETTLERS, AMBASSADOR SCHAUFLE REPLIED THAT CONCEPT OF GUARANTEES IS AN OLD IDEA WHICH SURFACES FROM TIME TO TIME, AND JUST ONE OF SEVERAL IDEAS ON WHICH THERE HAS BEEN PUBLIC SPECULATION. HE ADDED THAT VIEWS OF BLACK AFRICAN LEADERS ON THE CREATION OF SUCH A FUND HAVE NOT YET BEEN MADE KNOWN.

4. WHEN HANSEN ASKED IF NEW DISCUSSION BETWEEN THE SECRETARY AND VORSTER WAS BEING PLANNED, AMBASSADOR SCHAUFLE ANSWERED THAT VORSTER HAD MENTIONED POSSIBILITY WHEN HE RETURNED TO SOUTH AFRICA FOLLOWING FIRST VISIT, BUT THERE IS NOTHING IN THE WIND RIGHT NOW.

5. IN RESPONSE TO HANSEN'S INQUIRY CONCERNING OUR POSITION ON NAMIBIA, AMBASSADOR SCHAUFLE NOTED THAT WE FAVOR ESTABLISHMENT OF DEADLINE FOR NAMIBIAN INDEPENDENCE AND PARTICIPATION OF SWAPO IN ANY CONSTITUTIONAL TALKS, BUT WE ARE NOT WEDDED TO THIS OR ANY OTHER SPECIFIC APPROACH. MAIN CONSIDERATION IS PROGRESS TOWARD SOLUTION.

6. HANSEN THEN ASKED IF WE MIGHT CATEGORIZE OUR ROLE IN SOUTHERN AFRICA AS THAT OF A BROKER. AMBASSADOR SCHAUFLE REPLIED THAT HE DID NOT WANT TO GIVE A NAME TO WHAT WE ARE DOING. WE ARE SIMPLY TRYING TO HELP SEEK PEACEFUL SOLUTIONS IN SOUTHERN AFRICA THROUGH CONTACTS WITH BOTH THE BLACK AFRICAN STATES AND SOUTH AFRICA. BLACK AFRICAN LEADERS, AMBASSADOR SCHAUFLE REITERATED, SUPPORT OUR CONTACTS WITH SOUTH AFRICA IN THIS CONTEXT.

7. AMBASSADOR SCHAUFLE NOTED THAT THERE SEEMS TO BE WIDESPREAD SUPPORT IN AFRICA FOR THE POSITIONS OUTLINED IN THE SECRETARY'S LUSAKA SPEECH, ALTHOUGH SOME AFRICAN CONFIDENTIAL

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STATES REMAIN SKEPTICAL AS TO WHETHER WE WILL BE ABLE TO FOLLOW THROUGH ON ALL THE POINTS MENTIONED BY THE SECRETARY.

8. HANSEN ASKED IF THE ADMINISTRATION INTENDED TO PRESS ITS EFFORTS TO REPEAL BYRD AMENDMENT. AMBASSADOR SCHAUFLE STATED THAT IF SITUATION IN RHODESIA CAN BE RESOLVED, REPEAL OF THE BYRD AMENDMENT WILL BE MOOT

POINT. WE STILL PLAN TO MOVE AHEAD IN SEEKING REPEAL, HE SAID, BUT WE DO NOT UNDERESTIMATE THE DIFFICULTIES IN GETTING IT THROUGH CONGRESS AT THIS TIME.

9. HANSEN SAID HIS GOVERNMENT WAS ALSO INTERESTED IN OUR POSITION ON TRANSKEI. AMBASSADOR SCHAUFEELE REMARKED THAT WE HAVE NOT AS YET TAKEN POSITION ON INDEPENDENCE FOR TRANSKEI. WE WILL, HE ADDED, BE GUIDED BY DEVELOPMENTS OVER NEXT FEW MONTHS, AND WE WILL TAKE INTO ACCOUNT THE POSITIONS TAKEN BY AFRICAN STATES. SOME AFRICAN STATES, HE NOTED, MAY RECOGNIZE THE TRANSKEI, ALTHOUGH NEIGHBORING BOTSWANA AND LESOTHO APPEAR UNLIKELY TO DO SO. AMBASSADOR SCHAUFEELE CONTINUED THAT HE DID NOT KNOW WHEN WE WOULD TAKE A POSITION BUT ISSUE OF INDEPENDENCE WAS NOT REALLY A MATTER OF GREAT URGENCY TO US.

10. HANSEN ASKED WHETHER THE SUBJECT OF ANGOLA WAS MENTIONED BY THE BLACK AFRICAN LEADERS WITH WHOM AMBASSADOR SCHAUFEELE SPOKE DURING HIS RECENT TRIP. AMBASSADOR SCHAUFEELE REPLIED THAT ANGOLA WAS MENTIONED DURING SOME OF HIS TALKS BUT IT WAS NOT A PRINCIPAL SUBJECT OF DISCUSSION. HE ADDED THAT BLACK AFRICAN STATES DO NOT APPEAR TO WANT CUBAN MILITARY INTERVENTION IN RHODESIA.

11. HANSEN SHIFTED DISCUSSION TO EASTERN AFRICA AND ASKED FOR DEPARTMENT'S ASSESSMENTS OF THE UGANDAN-KENYAN ISSUE AND LIKELIHOOD OF SOMALIA SUPPORTING UGANDA AGAINST KENYA. AMBASSADOR SCHAUFEELE REPLIED THAT CURRENT DIFFICULTIES WILL COOL DOWN BUT CERTAIN LEVEL OF TENSION WILL PERSIST IN THE AREA. SOMALIA, HE CONTINUED, IS PROBABLY TOO BUSY LOOKING AT DJIBOUTI RIGHT NOW TO START SOMETHING WITH KENYA. AS FAR AS DJIBOUTI IS CONCERNED, HE ADDED, WE HOPE SOVIETS WILL RESTRAIN SOMALIA FROM UNDERTAKING

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ANY RASH ACTIONS.

12. AS FINAL QUESTION, HANSEN ASKED IF FURTHER MOVEMENT ON OUR SOUTHERN AFRICAN INITIATIVES WOULD WAIT OUTCOME OF REPUBLICAN CONVENTION IN AUGUST. AMBASSADOR SCHAUFEELE STATED THAT CONVENTION WAS NOT A FACTOR IN OUR CURRENT INITIATIVES IN SOUTHERN AFRICA. KISSINGER

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